**Austin Police Department** 

Analysis of Gun Crime in Austin, Texas

Second Quarter 2020

Quarterly Report to Austin City Council & Public Safety Commission RESOLUTION NO. 20190822-069



Prepared by the Austin Police Department Crime Analysis Unit October 2, 2020



#### Introduction

On August 22, 2019, The Austin City Council passed Resolution No. 20190822-069. In addition to creating the Gun Violence Task Force, the resolution requires a quarterly report from Austin Police Department on gun crime. "The City Council directs the City Manager to provide the Council and the Public Safety Commission a quarterly report on incidents of gun violence that occur within the City. The report shall include geographic information concerning the location of those incidents, demographic information on the individuals involved, incidents of domestic violence involving a firearm, trends across reporting history, incidents of gun violence committed by individuals having a history or an association to hate groups, and any other details determined to be appropriate by City staff. The report should respect all appropriate and relevant privacy laws and best practices."

Austin PD produced an initial in-depth report on gun crime in the summer of 2019 that covered the time period of 2014 – 2018. This report is the second quarterly report for the City Council. It focuses on gun crime through the second quarter of 2020 and puts 2020 gun crime into the context of the previous five years for a more complete understanding of trends. Since the initial analysis was completed, APD crime analysts have continued to explore this topic and look for ways to improve the analysis. Differences between the numbers in this report and previous reports reflect the constantly changing nature of the crime records and improved methodology.

### About the Information & Data

#### AUSTIN POLICE DEPARTMENT DATA DISCLAIMER

Understanding the following conditions about crime information tallied from the Versadex mainframe database will allow you to get the most value out of the data provided:

- Due to methodological differences in data collection, different data sources or reports may produce different statistics.
- The data is continuously being updated. The data provided represents a particular point in time and does not reflect the dynamic nature of the Versadex mainframe database.
- The data here may not reflect official Texas DPS, FBI UCR or NIBRS numbers.
- If the information provided here is used outside the department, then the following disclaimer applies-

"The Austin Police Department cannot assume any liability for any decision made or action taken or not taken by the recipient in reliance upon any information or data provided."

#### FIRST AMENDMENT ACKNOWLEDGEMENT

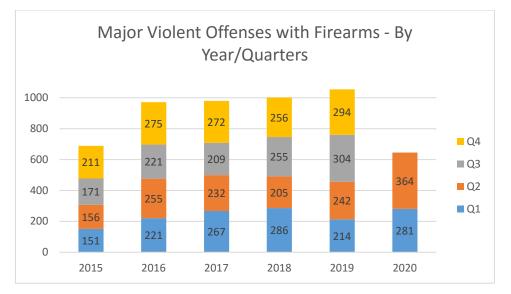
Austin Police Department and the Austin Regional Intelligence Center (ARIC) recognize that U.S. citizens have constitutionally protected rights to assemble, speak, and petition. The ARIC safeguards these First Amendment rights, and reports on only those activities where the potential use of incitement rhetoric could be used to instigate an act of violence or a threat to the public or critical infrastructure. Additionally, potential criminal activity conducted by certain member(s) of a group does not negate the constitutional rights of the group itself or its law-abiding participants to exercise their First Amendment rights under the U.S. Constitution.

# **Trends across Reporting History**

The goal of this report was to continue the analysis of gun offenses that began with APD's initial gun crime report that was published in the summer of 2019. Specifically, the focus was to analyze the data through the second quarter of 2020 to determine gun offense trends. Gun crime was explored using several categories – major violent offenses, gun specific type crimes (Unlawful Carrying of a Gun, Possession of Firearm by Felon, and Disorderly Conduct – Gun offenses), and lost/stolen and seized/recovered firearms. First we look at the trends for major violent offenses (murder, rape, robbery and aggravated assault) involving guns from 2015 through the end of the second quarter 2020. We start with a big picture view of the numbers and then drill down into the specific types of offenses. The total number of offenses through the first half of 2020 was higher than any of the previous five years at the same point in time.

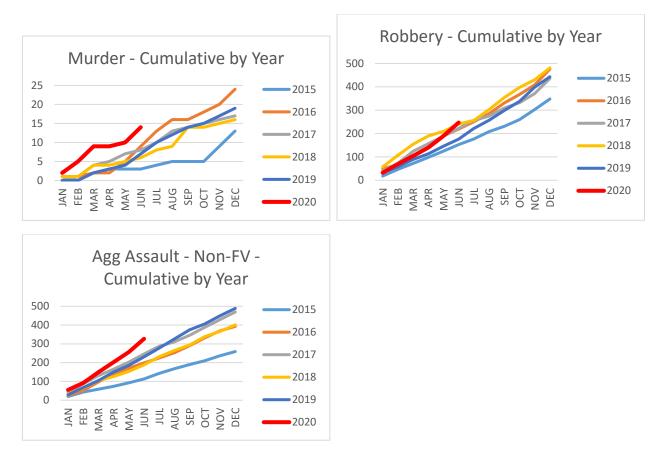
NOTE: The impacts of COVID-19 began to be felt in Austin by the middle of March, 2020. Like many cities, Austin began to experience large protests and social unrest in late May. It is not possible to determine at this time how much of the change in crime is due to these very unusual circumstances.

	2015	2016	2017	2018	2019	2020 Q1-Q2
Grand Total	689	972	980	1002	1054	645



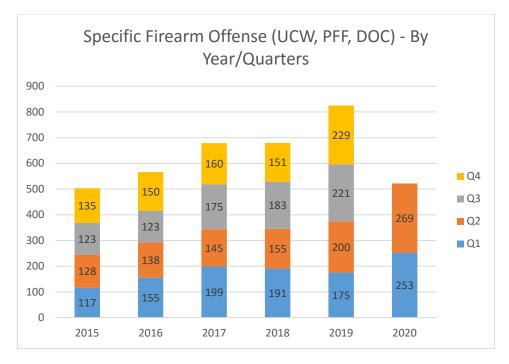
Robbery and Aggravated Assault Non-Family Violence (a sub-set of all Aggravated Assaults in which family violence was not a component) continued as the offenses with the highest numbers.

When viewing 2020 numbers for Murder, Robbery and Aggravated Assault Non-Family Violence against prior years, Murder started the year out higher than the past five years and continued that way throughout the second quarter. Robbery numbers were about average through April but then began to increase. The total for the first half of 2020 was comparable to 2018, the highest year in this time period. Aggravated Assault Non-Family Violence numbers started off slightly higher than all previous five years and were much higher than any of the past five years by the end of the second quarter.



Now we transition to look at specific gun offenses. The offenses analyzed include Unlawful Carrying of a Gun (UCW), Possession of Firearm by Felon (PFF), and Disorderly Conduct – Gun offenses (DOC). The first quarter of 2020 was higher than any of the previous years, and these types of offenses continued to increase through the end of the second quarter.

	2015	2016	2017	2018	2019	2020 Q1-Q2
Grand Total	503	566	679	680	825	522



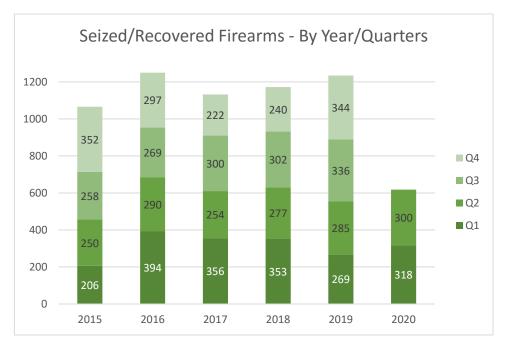
To understand how criminals may get guns, we now look at the data for lost/stolen firearms. The number of firearms stolen or lost continued to increase in 2019. The total through the end of the second quarter of 2020 was comparable to the same period in 2016, 2017, and 2018, and lower than the total for the same period in 2019.

	2015	2016	2017	2018	2019	2020 Q1-Q2
Grand Total	865	789	762	966	1036	432



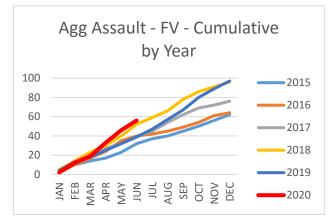
We also looked at the number of seized/recovered firearms. Not all seized/recovered guns are stolen, but at least for a while, these guns were not on the street to be used in violent ways. The overall number of seized/recovered firearms for the first half of 2020 was slightly higher than the same period in 2019 and approximately the same as 2017 and 2018.

	2015	2016	2017	2018	2019	2020 Q1-Q2
Grand Total	1066	1250	1132	1172	1234	618



# Incidents of Domestic Violence Involving a Firearm

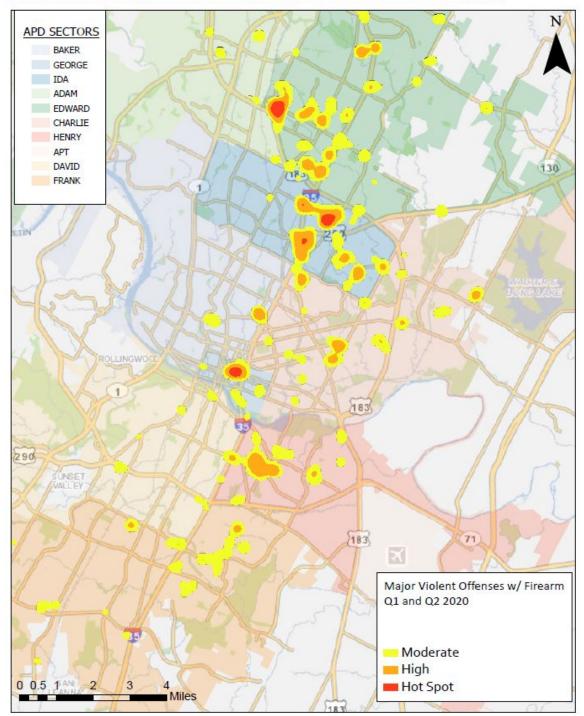
The numbers of domestic violence instances involving firearms is much lower than the numbers for Robbery and Aggravated Assault Non-Family Violence but still concerning. The first quarter of 2020 was very similar to the same period in 2019 but then the numbers started to increase, ending the second quarter slightly higher than any of the previous five years.



Cumulative						
	2015	2016	2017	2018	2019	2020
JAN	4	2	5	5	4	2
FEB	10	10	12	14	13	12
MAR	14	17	21	23	18	19
APR	17	24	27	30	25	33
MAY	23	35	32	40	32	46
JUN	32	40	39	52	39	56
JUL	37	42	45	59	47	
AUG	40	45	54	66	57	
SEP	45	49	62	78	67	
ОСТ	50	54	69	86	80	
NOV	56	61	72	91	89	
DEC	62	64	76	96	97	

## **Geographic Information Concerning the Location of Incidents**

Geographic analysis of the major violent crime involving firearms for 2020 indicated several areas of crime concentration. The most concentrated areas are depicted by red with slightly less concentrated areas depicted by orange. Many of the concentrated areas for 2020 are long-standing high crime areas.

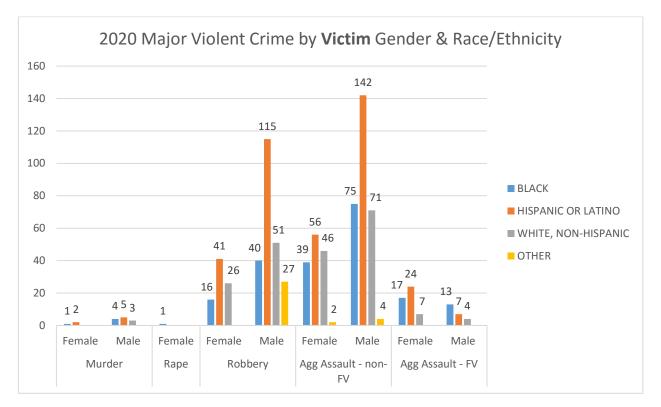


Major Violent Offenses Involving Firearm - Q1 and Q2 2020 Hot Spots

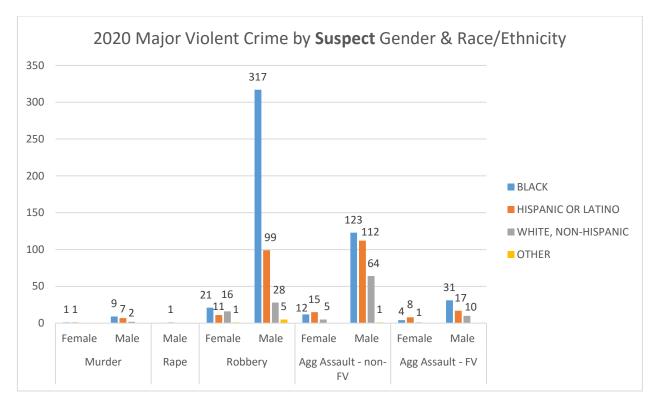
## **Demographic Information on Individuals Involved**

The following charts show the gender and race/ethnicity of the victims and suspects or arrestees of the major violent offenses involving firearms for the first half of 2020. Individual graphs are provided for victims and suspects/arrestees. Only those individuals in which gender and race/ethnicity was available were included in the graphs for simplicity.

Although the totals were different for each time period, the victim breakdown by gender and race/ethnicity in 2020 indicated similar trends when compared to 2018 (results in APD's original gun crime report) and 2019. The most obvious trend was that Hispanic males were much more likely to be the victims of Robbery and Aggravated Assault Non-Family Violence (no family violence component).



When looking at the demographics for suspects/arrestees, the Robbery trend for 2020 was similar to 2018 and 2019 with Black males much more likely to be the suspect. For Aggravated Assault Non-Family Violence, 2019 showed similar results as 2018 with Hispanic males more often being the suspect, but for the first half of 2020, Black males were more often the suspects, slightly higher than Hispanic males.



# Incidents of Gun Violence Committed by Individuals Having a History or an Association to Hate Groups

As noted in the original report to City Council in July 2020, Austin Police Department cannot fulfill this part of the resolution based on the following reasons. In the United States, hate speech enjoys substantial protection under the First Amendment. Under current First Amendment jurisprudence, hate speech can only be criminalized when it directly incites imminent criminal activity or consists of specific threats of violence targeted against a person or group. **Brandenburg v Ohio** (1969) is considered an iconic ruling in that it established the standard for hate speech and "imminent lawless action."<sup>1</sup>

There is not one comprehensive definition of "hate group", but several organizations such as ADL and Southern Poverty Law Center have working definitions. The Southern Poverty Law Center defines a hate group as an organization that – based on its official statements or principles, the statements of its leaders, or its activities – has beliefs or practices that attack or malign an entire class of people, typically for their immutable characteristics.<sup>2</sup>

Federal regulation 28 CFR Part 23 states under its "Operating Principles" that: A project shall not collect or maintain criminal intelligence information about the political, religious or social views, associations, or activities of any individual or any group, association, corporation, business, partnership, or other organization unless such information directly relates to criminal conduct or activity and there is reasonable suspicion that the subject of the information is or may be involved in criminal conduct or activity.<sup>3</sup>

<sup>&</sup>lt;sup>1</sup> Justia US Supreme Court, <u>https://supreme.justia.com/cases/federal/us/395/444/</u>, accessed June 19, 2020

<sup>&</sup>lt;sup>2</sup> Southern Poverty Law Center, <u>https://www.splcenter.org/20200318/frequently-asked-questions-about-hate-groups#hate%20group</u>, accessed June 17, 2020

<sup>&</sup>lt;sup>3</sup> Office of Justice Programs, <u>https://it.ojp.gov/documents/28cfr\_part\_23.pdf</u>, accessed July 19, 2020

Texas state law does require law enforcement agencies to track intelligence related to criminal street gangs and the membership of such gangs. Although not necessarily considered hate groups, the "signature" of some criminal street gangs may include beliefs and/or practices that attack or malign minorities or other classes of people. The APD Gang Suppression Unit is responsible for criminal investigations involving gang members and maintaining documentation in the Records Management System, which also includes entering a gang member's information into the statewide database, TXGang.

A hate crime is a traditional offense like murder, arson, or vandalism with an added element of bias. The FBI has defined a hate crime as a "criminal offense against a person or property motivated in whole or in part by an offender's bias against a race, religion, disability, sexual orientation, ethnicity, gender, or gender identity."<sup>4</sup>

Due to the protected status of hate speech and statutes prohibiting the collection of intelligence information about hate groups, Austin PD does not document or track people whose only actions are to voice beliefs or opinions that might be considered hate speech by others or who are members of groups that might be considered hate groups. But once a hate crime has been committed, APD investigates it as we would any other type of crime.

Since we do not track membership in hate groups, we do not have a way to determine how many gun violence offenders are also members of such a group. Therefore, it is not possible to provide the number of incidents of gun violence committed by individuals affiliated with these groups.

<sup>&</sup>lt;sup>4</sup> Federal Bureau of Investigation, <u>https://www.fbi.gov/investigate/civil-rights/hate-crimes</u>, accessed June 17, 2020